

# **Standing Orders for Tilehurst Parish Council**

**Reviewed 10 March 2026**

**Minute 26/034-5**

1. RULES OF DEBATE AT MEETINGS
2. DISORDERLY CONDUCT AT MEETINGS
3. MEETINGS GENERALLY
4. PUBLIC PARTICIPATION
5. COMMITTEES AND SUB-COMMITTEES
6. WORKING PARTIES
7. ORDINARY COUNCIL MEETINGS
8. EXTRAORDINARY MEETINGS OF THE COUNCIL, COMMITTEES AND SUB-COMMITTEES
9. PREVIOUS RESOLUTIONS
10. VOTING ON APPOINTMENTS
11. MOTIONS FOR A MEETING THAT REQUIRE WRITTEN NOTICE TO BE GIVEN TO THE PROPER OFFICER
12. MOTIONS AT A MEETING THAT DO NOT REQUIRE WRITTEN NOTICE
13. MANAGEMENT OF INFORMATION
14. DRAFT MINUTES
15. CODE OF CONDUCT AND DISPENSATIONS
16. CODE OF CONDUCT COMPLAINTS
17. PROPER OFFICER
18. RESPONSIBLE FINANCIAL OFFICER
19. ACCOUNTS AND ACCOUNTING STATEMENTS
20. FINANCIAL CONTROLS AND PROCUREMENT
21. HANDLING STAFF MATTERS
22. RESPONSIBILITIES TO PROVIDE INFORMATION
23. RESPONSIBILITIES UNDER DATA PROTECTION LEGISLATION
24. RELATIONS WITH THE PRESS/MEDIA
25. EXECUTION AND SEALING OF LEGAL DEEDS
26. COMMUNICATING WITH DISTRICT AND COUNTY OR UNITARY COUNCILLORS
27. RESTRICTIONS ON COUNCILLOR ACTIVITIES
28. CO-OPTION OF COUNCILLORS
29. STANDING ORDERS GENERALLY
30. DELEGATED POWERS
31. CONFIDENTIAL BUSINESS

## Notes relating to this document

These Standing Orders are adopted from the NALC Model Standing Orders (England) 2018 and updated in April 2022. They have been adapted to reflect the needs of the council, although items in **bold text** show a statutory requirement.

## **1. RULES OF DEBATE AT MEETINGS**

- a Motions on the agenda shall be considered in the order that they appear unless the order is changed at the discretion of the chairman of the meeting.
- b A motion (including an amendment) shall not be progressed unless it has been moved and seconded.
- c A motion on the agenda that is not moved by its proposer may be treated by the chairman of the meeting as withdrawn.
- d If a motion (including an amendment) has been seconded, it may be withdrawn by the proposer only with the consent of the seconder and the meeting.
- e If an amendment to the original motion is carried, the original motion (as amended) becomes the substantive motion upon which further amendment(s) may be moved.
- f An amendment shall not be considered unless early verbal notice of it is given at the meeting.
- g An amendment is a proposal to remove or add word to a motion. It shall not negate the motion.
- h A councillor may move an amendment to his own motion if agreed by the meeting. If a motion has already been seconded, the amendment shall be with the consent of the seconder and the meeting.
- i Subject to standing order 1(k), only one amendment shall be moved and debated at a time, the order of which shall be directed by the chairman of the meeting.
- j One or more amendments may be discussed together if the chairman of the meeting considers this expedient, but each amendment shall be voted upon separately.
- k Unless permitted by the chairman of the meeting, a councillor may speak once in the debate on a motion except:
  - i. to speak on an amendment moved by another councillor;
  - ii. to move or speak on another amendment if the motion has been amended since he last spoke;
  - iii. to make a point of order;
  - iv. to give a personal explanation; or
  - v. to exercise a right of reply.
- l During the debate on a motion, a councillor may interrupt only on a point of order or a personal explanation and the councillor who was interrupted shall stop speaking. A councillor raising a point of order shall identify the standing

order which he considers has been breached or specify the other irregularity in the proceedings of the meeting he is concerned by.

- m A point of order shall be decided by the chairman of the meeting and his decision shall be final.
- n When a motion is under debate, no other motion shall be moved except:
  - i. to amend the motion;
  - ii. to proceed to the next business;
  - iii. to adjourn the debate;
  - iv. to put the motion to a vote;
  - v. to ask a person to be no longer heard or to leave the meeting;
  - vi. to refer a motion to a committee or sub-committee for consideration;
  - vii. to exclude the public and press;
  - viii. to adjourn the meeting; or
  - ix. to suspend particular standing order(s) excepting those which reflect mandatory statutory or legal requirements.
- s Before a motion is put to the vote, the chairman of the meeting shall be satisfied that the motion has been sufficiently debated

## **2. DISORDERLY CONDUCT AT MEETINGS**

- a No person, including councillors, shall obstruct the transaction of business at a meeting or behave offensively or improperly or in such a manner as to bring the council into disrepute. If this standing order is ignored, the chairman of the meeting shall request such person(s) to moderate or improve their conduct.
- b If any person(s) disregard the request of the chairman of the meeting to moderate or improve their conduct, any councillor or the chairman of the meeting may move that the person be no longer heard or excluded from the meeting. The motion, if seconded, shall be put to the vote without discussion.
- c If a resolution made under standing order 2(b) is ignored, the chairman of the meeting may take further reasonable steps to restore order or to progress the meeting. This may include a temporary suspension or closure of the meeting.

## **3. MEETINGS GENERALLY**

- Full Council meetings ●
- Committee meetings ●
- Sub-committee meetings ●

- a **Meetings shall not take place in premises which at the time of the meeting are used for the supply of alcohol, unless no other premises are available free of charge or at a reasonable cost.**
- b **The minimum three clear days for notice of a meeting does not include the day on which notice was issued, the day of the meeting, a Sunday, a day of the Christmas break, a day of the Easter break or of a bank holiday or a day appointed for public thanksgiving or mourning.**
- c **Meetings shall be open to the public unless their presence is prejudicial to the public interest by reason of the confidential nature of the business to be transacted or for other special reasons. The public's exclusion from part or all of a meeting shall be by a resolution which shall give reasons for the public's exclusion**
- d **A person who attends a meeting is permitted to report on the meeting whilst the meeting is open to the public. To "report" means to film, photograph, make an audio recording of meeting proceedings, use any other means for enabling persons not present to see or hear the meeting as it takes place or later or to report or to provide oral or written commentary about the meeting so that the report or commentary is available as the meeting takes place or later to persons not present. The public are requested to notify the clerk if they intend to film, photograph or make an audio recording of a meeting in order that necessary arrangements can be made.**
- e **A person present at a meeting may not provide an oral report or oral commentary about a meeting as it takes place without permission.**
- f **The press shall be provided with reasonable facilities for the taking of their report of all or part of a meeting at which they are entitled to be present.**
- g **Subject to standing orders which indicate otherwise, anything authorised or required to be done by, to or before the Chairman of the Council may in his absence be done by, to or before the Vice-Chairman of the Council (if there is one).**
- h **The Chairman of the Council, if present, shall preside at a meeting. If the Chairman is absent from a meeting, the Vice-Chairman of the Council (if there is one) if present, shall preside. If both the Chairman and the Vice-Chairman are absent from a meeting, a councillor as chosen by the councillors present at the meeting shall preside at the meeting.**
- i **The person presiding at the meeting may exercise all the powers and duties of the chairman in relation to the conduct of the meeting.**

- j **Subject to a meeting being quorate, all questions at a meeting shall be decided by a majority of the councillors and non-councillors with voting rights present and voting.**

- k **The chairman of a meeting may give an original vote on any matter put to the vote, and in the case of an equality of votes may exercise his casting vote whether or not he gave an original vote.**

*See standing orders 7(h) and 7(i) for the different rules that apply in the election of the Chairman of the Council at the annual meeting of the Council.*

- l **Voting on a question shall be by a show of hands. At the request of a councillor, the voting on any question shall be recorded so as to show whether each councillor present and voting gave his vote for or against that question.** Such a request shall be made before moving on to the next item of business on the agenda.

m Only one person is permitted to speak at a time. If more than one person wants to speak, the chairman of the meeting shall direct the order of speaking.

n The minutes of a meeting shall include an accurate record of the following:

- i. the time and place of the meeting;
- ii. the names of councillors who are present and absent;
- iii. apologies provided to the Proper Officer before the start of the meeting
- iv. interests that have been declared by councillors and non-councillors with voting rights;
- v. the grant of dispensations (if any) to councillors and non-councillors with voting rights;
- vi. whether a councillor or non-councillor with voting rights left the meeting when matters that they held interests in were being considered;
- vii. if there was a public participation session; and
- viii. the resolutions made.

- o **A councillor or a non-councillor with voting rights who has a disclosable pecuniary interest or another interest as set out in the Council's code of conduct in a matter being considered at a meeting is subject to statutory limitations or restrictions under the code on his right to participate and vote on that matter.**

- **No business may be transacted at a meeting unless at least one-third of the whole number of members of the Council are present** For committees and working groups at least one-third of the membership or a minimum of three members.
- p **If a meeting is or becomes inquorate no business shall be transacted** and the meeting shall be closed. The business on the agenda for the meeting shall be adjourned to another meeting.
- q A meeting shall not exceed a period of two and a half hours unless proposed by the chairman and agreed by a majority of those present.

#### 4. PUBLIC PARTICIPATION

- a Public participation sessions will be shown on the agenda of open meetings of the council and its committees., Public participation may take the form of a direct address to members at the meeting or through a submitted statement in advance to The Clerk.
- b Members of the public have no legal right to speak unless the chairman of the meeting authorises them to do so. However, as part of its community engagement, the parish council allows a time for public participation near the beginning of its meeting when members of the public are invited to speak.
- c The session will be limited to a maximum time of 15 minutes unless directed by the Chairman of the meeting.
- d The time for each member of the public to speak is limited to 5 minutes, although the chairman of the meeting may impose a shorter time allowance if more than three persons indicate that they wish to speak.
- e Only one person is permitted to speak at a time. If more than one person wishes to speak, the chairman of the meeting will direct the order of speaking. When more than one member of the public wishes to speak on the same topic the Chairman will expect participants not to repeat comments made by earlier speakers. Where possible a single representative should speak on behalf of those with similar concerns to avoid duplication and make the best use of the public participation period.
- f The Chairman has the right to say that any question or statement is inappropriate and will not be accepted, this includes an issue being repeated at multiple meetings, unless there has been a material change in circumstances to the issue raised. The Chairman will not allow any participation which is of a personal nature or relates to individual issues, nor in respect of complaints which must be dealt with through the council adopted complaints process.
- g A question raised by a member of the public during a public speaking session shall not require a response and there should be no debate or discussion between the Council and the public, The Chairman may direct that a written or oral response is given.

- h No person participating will behave offensively or improperly. The Chairman of the meeting shall direct such a person to moderate or improve their conduct. If the person disregards the request of the Chairman, the Chairman may direct the person no longer be heard or be excluded from the meeting.
- l A record of a public participation session at a meeting shall be included in the minutes of that meeting.

## **5. COMMITTEES AND SUB-COMMITTEES**

- a Unless the Council determines otherwise, a committee may appoint a sub-committee whose terms of reference and members shall be determined by the committee.
- b The members of a committee may include non-councillors unless it is a committee which regulates and controls the finances of the Council.
- c Unless the Council determines otherwise, all the members of an advisory committee and a sub-committee of the advisory committee may be non-councillors.
- d The Council may appoint standing committees or other committees as may be necessary, and:
  - i. shall determine their terms of reference;
  - ii. shall determine the number and time of the ordinary meetings of a standing committee up until the date of the next annual meeting of the Council;
  - iii. shall permit a committee, other than in respect of the ordinary meetings of a committee, to determine the number and time of its meetings;
  - iv. shall, subject to standing orders 5(b) and (c), appoint and determine the terms of office of members of such a committee;
  - v. may, subject to standing orders 5(b) and (c), appoint and determine the terms of office of the substitute members to a committee whose role is to replace the ordinary members at a meeting of a committee if the ordinary members of the committee confirm to the Proper Officer three days before the meeting that they are unable to attend;
  - vi. shall, after it has appointed the members of a standing committee, appoint the chairman of the standing committee;
  - vii. shall permit a committee other than a standing committee, to appoint its own chairman at the first meeting of the committee;
  - viii. shall determine the place, notice requirements and quorum for a meeting of a committee and a sub-committee which, in both cases, shall be no less than three;

- ix. shall determine if the public may participate at a meeting of a committee;
- x. shall determine if the public and press are permitted to attend the meetings of a sub-committee and also the advance public notice requirements, if any, required for the meetings of a sub-committee;
- xi. shall determine if the public may participate at a meeting of a sub-committee that they are permitted to attend; and
- xii. may dissolve a committee or a sub-committee.

## **6. WORKING PARTIES**

- a The council or any committee may appoint a working party as it considered necessary to provide detailed consideration to any matter within its remit.
- b Any such working party should formulate a recommendation to the council or appropriate committee but cannot decide on behalf of the council or committee.
- c Working parties should operate to an agreed terms of reference, be time limited and dissolve upon completion of their work.
- d Working parties do not require the usual public notice and are not required to admit the public or the press or keep formal minutes of meetings, although notes should be taken of meetings. The quorum of a working party will be three members.
- e The council or a committee may appoint persons other than members of the council to any working party.
- f Membership of a working party should be reconfirmed at the annual meeting of Council.
- g The Parish Clerk may be an ex-officio member of a working party.

## **7. ORDINARY COUNCIL MEETINGS**

- a **In an election year, the annual meeting of the Council shall be held on or within 14 days following the day on which the new councillors elected take office.**
- b **In a year which is not an election year, the annual meeting of the Council shall be held on such day in May as the Council decides.**
- c **If no other time is fixed, the annual meeting of the Council shall take place at 6pm.**
- d **In addition to the annual meeting of the Council, at least three other ordinary meetings shall be held in each year on such dates and times as the Council decides.**
- e **The first business conducted at the annual meeting of the Council shall**

**be the election of the Chairman and Vice-Chairman (if there is one) of the Council.**

- f **The Chairman of the Council, unless he has resigned or becomes disqualified, shall continue in office and preside at the annual meeting until his successor is elected at the next annual meeting of the Council.**
- g **The Vice-Chairman of the Council, if there is one, unless he resigns or becomes disqualified, shall hold office until immediately after the election of the Chairman of the Council at the next annual meeting of the Council.**
- h **In an election year, if the current Chairman of the Council has not been re-elected as a member of the Council, he shall preside at the annual meeting until a successor Chairman of the Council has been elected. The current Chairman of the Council shall not have an original vote in respect of the election of the new Chairman of the Council but shall give a casting vote in the case of an equality of votes.**
- i **In an election year, if the current Chairman of the Council has been re-elected as a member of the Council, he shall preside at the annual meeting until a new Chairman of the Council has been elected. He may exercise an original vote in respect of the election of the new Chairman of the Council and shall give a casting vote in the case of an equality of votes.**
- j Following the election of the Chairman of the Council and Vice-Chairman (if there is one) of the Council at the annual meeting, the business shall include:
  - i. **In an election year, delivery by the Chairman of the Council and councillors of their acceptance of office forms unless the Council resolves for this to be done at a later date.**
  - ii. **In a year which is not an election year, delivery by the Chairman of the Council of his acceptance of office form unless the Council resolves for this to be done at a later date;**
  - iii. Confirmation of the accuracy of the minutes of the last meeting of the Council;
  - iv. Receipt of the minutes of the last meeting of a committee;
  - v. Consideration of the recommendations made by a committee;
  - vi. Review of delegation arrangements to committees, sub-committees, staff and other local authorities;
  - vii. Review of the terms of reference for committees;
  - viii. Appointment of members to existing committees;
  - ix. Appointment of any new committees in accordance with standing order 4;

- x. Review of representation on or work with external bodies and arrangements for reporting back;
  - xi. In an election year, to make arrangements with a view to the Council becoming eligible to exercise the general power of competence in the future.
  - xii. Appointment of the Internal Auditor
- k The following business shall be included at Full Council Meetings as specified:
- i. Review and adoption of appropriate standing orders and financial regulations.
  - ii. Review of arrangements (including legal agreements) with other local authorities, not-for-profit bodies and businesses: As and when dictated by individual agreement.
  - iii. Review of inventory of land and other assets including buildings and office equipment: June, in conjunction with approving the annual accounting statement
  - iv. Confirmation of arrangements for insurance cover in respect of all insurable risks: September
  - v. Review of the Council's and/or staff subscriptions to other bodies: Membership to the Berkshire Association of Local Councils – March; Society for Local Council Clerks – December; Council for the Protection of Rural England – April.
  - vi. Review of the Council's complaints procedure: July.
  - vii. Review of the Council's policies, procedures and practices in respect of its obligations under freedom of information and data protection legislation (*see also standing orders 11, 20 and 21*): April bi-annually, unless new legislation dictates that it must be reviewed sooner.
  - viii. Review of the Council's policy for dealing with the press/media: October.
  - ix. Review of the Council's employment policies and procedures: March.
  - x. Review of the Council's expenditure incurred under s.137 of the Local Government Act 1972 or the general power of competence: March.
  - xi. Determining the time and place of ordinary meetings of the Council up to and including the next annual meeting of the Council: February.

## **8. EXTRAORDINARY MEETINGS OF THE COUNCIL, COMMITTEES AND SUB-COMMITTEES**

- a **The Chairman of the Council may convene an extraordinary meeting of the Council at any time.**

- b **If the Chairman of the Council does not call an extraordinary meeting of the Council within seven days of having been requested in writing to do so by two councillors, any two councillors may convene an extraordinary meeting of the Council. The public notice giving the time, place and agenda for such a meeting shall be signed by the two councillors.**
- c The chairman of a committee [or a sub-committee] may convene an extraordinary meeting of the committee [or the sub-committee] at any time.
- d If the chairman of a committee [or a sub-committee] does not call an extraordinary meeting within seven days of having been requested to do so by two members of the committee [or the sub-committee], any two members of the committee [or the sub-committee] may convene an extraordinary meeting of the committee [or a sub-committee].

## **9. PREVIOUS RESOLUTIONS**

- a A resolution shall not be reversed within six months except either by a special motion, which requires written notice by at least two councillors to be given to the Proper Officer in accordance with standing order 11, or by a motion moved in pursuance of the recommendation of a committee or a sub-committee.
- b When a motion moved pursuant to standing order 9(a) has been disposed of, no similar motion may be moved for a further six months.

## **10. VOTING ON APPOINTMENTS**

- a Where more than two persons have been nominated for a position to be filled by the Council and none of those persons has received an absolute majority of votes in their favour, the name of the person having the least number of votes shall be struck off the list and a fresh vote taken. This process shall continue until a majority of votes is given in favour of one person. A tie in votes may be settled by the casting vote exercisable by the chairman of the meeting.

## **11. MOTIONS FOR A MEETING THAT REQUIRE WRITTEN NOTICE TO BE GIVEN TO THE PROPER OFFICER**

- a A motion shall relate to the responsibilities of the meeting for which it is tabled and in any event shall relate to the performance of the Council's statutory functions, powers and obligations or an issue which specifically affects the Council's area or its residents.
- b No motion may be moved at a meeting unless it is on the agenda and the mover has given written notice of its wording to the Proper Officer at least seven clear days before the meeting. Clear days do not include the day of the notice or the day of the meeting.
- c The Proper Officer may, before including a motion on the agenda received in accordance with standing order 11(b), correct obvious grammatical or

typographical errors in the wording of the motion.

- d If the Proper Officer considers the wording of a motion received in accordance with standing order 11(b) is not clear in meaning, the motion shall be rejected until the mover of the motion resubmits it, so that it can be understood, in writing, to the Proper Officer at least five clear days before the meeting.
- e If the wording or subject of a proposed motion is considered improper, the Proper Officer shall consult with the chairman of the forthcoming meeting or, as the case may be, the councillors who have convened the meeting, to consider whether the motion shall be included in the agenda or rejected.
- f The decision of the Proper Officer as to whether or not to include the motion on the agenda shall be final.
- g Motions received shall be recorded and numbered in the order that they are received.
- h Motions rejected shall be recorded with an explanation by the Proper Officer of the reason for rejection.

## **12. MOTIONS AT A MEETING THAT DO NOT REQUIRE WRITTEN NOTICE**

- a The following motions may be moved at a meeting without written notice to the Proper Officer:
  - i. to correct an inaccuracy in the draft minutes of a meeting;
  - ii. to move to a vote;
  - iii. to defer consideration of a motion;
  - iv. to refer a motion to a particular committee or sub-committee;
  - v. to appoint a person to preside at a meeting;
  - vi. to change the order of business on the agenda;
  - vii. to proceed to the next business on the agenda;
  - viii. to require a written report;
  - ix. to appoint a committee or sub-committee and their members;
  - x. to extend the time limits for speaking;
  - xi. to exclude the press and public from a meeting in respect of confidential or other information which is prejudicial to the public interest;
  - xii. to not hear further from a councillor or a member of the public;
  - xiii. to exclude a councillor or member of the public for disorderly conduct;
  - xiv. to temporarily suspend the meeting;

- xv. to suspend a particular standing order (unless it reflects mandatory statutory or legal requirements shown in this document in bold);
- xvi. to adjourn the meeting; or
- xvii. to close the meeting.

### **13. MANAGEMENT OF INFORMATION**

*See also standing order 23.*

- a **The Council shall have in place and keep under review, technical and organisational measures to keep secure information (including personal data) which it holds in paper and electronic form. Such arrangements shall include deciding who has access to personal data and encryption of personal data.**
- b **The Council shall have in place, and keep under review, policies for the retention and safe destruction of all information (including personal data) which it holds in paper and electronic form. The Council's retention policy shall confirm the period for which information (including personal data) shall be retained or if this is not possible the criteria used to determine that period (e.g. the Limitation Act 1980).**
- c **The agenda, papers that support the agenda and the minutes of a meeting shall not disclose or otherwise undermine confidential information or personal data without legal justification.**
- d **Councillors, staff, the Council's contractors and agents shall not disclose confidential information or personal data without legal justification.**

### **14. DRAFT MINUTES**

- a If the draft minutes of a preceding meeting have been served on councillors with the agenda to attend the meeting at which they are due to be approved for accuracy, they shall be taken as read.
- b There shall be no discussion about the draft minutes of a preceding meeting except in relation to their accuracy. A motion to correct an inaccuracy in the draft minutes shall be moved in accordance with standing order 12(a)(i).
- c The accuracy of draft minutes, including any amendment(s) made to them, shall be confirmed by resolution and shall be signed by the chairman of the meeting and stand as an accurate record of the meeting to which the minutes relate.
- d If the chairman of the meeting does not consider the minutes to be an accurate record of the meeting to which they relate, he shall sign the minutes and include a paragraph in the following terms or to the same effect:

*"The chairman of this meeting does not believe that the minutes of*

*the meeting of the ( ) held on [date] in respect of ( ) were a correct record but his view was not upheld by the meeting and the minutes are confirmed as an accurate record of the proceedings.”*

- e Upon a resolution which confirms the accuracy of the minutes of a meeting, the draft minutes or recordings of the meeting for which approved minutes exist shall be destroyed.

## 15. CODE OF CONDUCT AND DISPENSATIONS

*See also standing order 3(n).*

- a All councillors and non-councillors with voting rights shall observe the code of conduct adopted by the Council.
- b All newly elected Councillors shall undertake training in the code of conduct, as soon as possible after the delivery of their declaration of acceptance of office.
- c Unless granted a dispensation, a councillor or non-councillor with voting rights shall withdraw from a meeting when it is considering a matter in which he has a disclosable pecuniary interest. The councillor may return to the meeting after it has considered the matter in which he had the interest.
- d Unless granted a dispensation, a councillor or non-councillor with voting rights shall withdraw from a meeting when it is considering a matter in which he has another interest if so required by the Council’s code of conduct. The councillor may return to the meeting after it has considered the matter in which he had the interest.
- e **Dispensation requests shall be in writing and submitted to the Proper Officer** as soon as possible before the meeting, or failing that, at the start of the meeting for which the dispensation is required.
- f A decision as to whether to grant a dispensation shall be made by the Proper Officer and that decision is final.
- g A dispensation request shall confirm:
  - i. the description and the nature of the disclosable pecuniary interest or other interest to which the request for the dispensation relates;
  - ii. whether the dispensation is required to participate at a meeting in a discussion only or a discussion and a vote;
  - iii. the date of the meeting or the period (not exceeding four years) for which the dispensation is sought; and
  - iv. an explanation as to why the dispensation is sought.
- h Subject to standing orders 15(e) and (g), a dispensation request shall be considered by the Proper Officer before the meeting or, if this is not possible, at the start of the meeting for which the dispensation is required

- i **A dispensation may be granted in accordance with standing order 15(f) if having regard to all relevant circumstances any of the following apply:**
  - i. **without the dispensation the number of persons prohibited from participating in the particular business would be so great a proportion of the meeting transacting the business as to impede the transaction of the business;**
  - ii. **granting the dispensation is in the interests of persons living in the Council's area; or**
  - iii. **it is otherwise appropriate to grant a dispensation.**

## **16. CODE OF CONDUCT COMPLAINTS**

- a Upon notification by West Berkshire Council that it is dealing with a complaint that a councillor or non-councillor with voting rights has breached the Council's code of conduct, the Proper Officer shall, subject to standing order 13, report this to the Council.
- b Where the notification in standing order 16(a) relates to a complaint made by the Proper Officer, the Proper Officer shall notify the Chairman of Council of this fact, and the Chairman shall nominate another staff member to assume the duties of the Proper Officer in relation to the complaint until it has been determined and the Council has agreed what action, if any, to take in accordance with standing order 16(d).
- c The Council may:
  - i. provide information or evidence where such disclosure is necessary to investigate the complaint or is a legal requirement;
  - ii. seek information relevant to the complaint from the person or body with statutory responsibility for investigation of the matter;
- d **Upon notification by the West Berkshire Council that a councillor or non-councillor with voting rights has breached the Council's code of conduct, the Council shall consider what, if any, action to take against him. Such action excludes disqualification or suspension from office.**

## **17. PROPER OFFICER**

- a The Proper Officer shall be the Parish Clerk. In the absence of the Clerk, the Chairman of the Council and the Chairman of the Staffing Committee shall appoint an individual/s to undertake the role of the Proper Officer.
- b The Proper Officer shall:  
**at least three clear days before a meeting of the council, a committee or a sub-committee,**

- **serve on councillors by delivery or post at their residences or by email authenticated in such manner as the Proper Officer thinks fit, a signed summons confirming the time, place and the agenda (provided the councillor has consented to service by email), and**
- **Provide, in a conspicuous place, public notice of the time, place and agenda (provided that the public notice with agenda of an extraordinary meeting of the Council convened by councillors is signed by them).**

*See standing order 3(b) for the meaning of clear days for a meeting of a full council and standing order 3(c) for the meaning of clear days for a meeting of a committee;*

- i. **convene a meeting of the Council for the election of a new Chairman of the Council, occasioned by a casual vacancy in his office;**
- ii. **facilitate inspection of the minute book by local government electors;**
- iii. **receive and retain copies of byelaws made by other local authorities;**
- iv. hold acceptance of office forms from councillors;
- v. hold a copy of every councillor's register of interests;
- vi. assist with responding to requests made under freedom of information legislation and rights exercisable under data protection legislation, in accordance with the Council's relevant policies and procedures;
- vii. receive and send general correspondence and notices on behalf of the Council except where there is a resolution to the contrary;
- viii. assist in the organisation of, storage of, access to, security of and destruction of information held by the Council in paper and electronic form subject to the requirements of data protection and freedom of information legislation and other legitimate requirements (e.g. the Limitation Act 1980);
- ix. arrange for legal deeds to be executed;  
*(see also standing order 25);*
- x. arrange or manage the prompt authorisation, approval, and instruction regarding any payments to be made by the Council in accordance with its financial regulations;
- xi. record every planning application notified to the Council and the Council's response to the local planning authority;
- xii. refer a planning application received by the Council to the Chairman or in his absence the Vice-Chairman of the Council within two working days of receipt to facilitate an extraordinary meeting if the nature of a planning

application requires consideration before the next ordinary meeting of the Council;

- xiii. manage access to information about the Council via the publication scheme; and
- xiv. retain custody of the seal of the Council (if there is one) which shall not be used without a resolution to that effect;  
(see also *standing order 25*).

## **18. RESPONSIBLE FINANCIAL OFFICER**

- a The Council has appointed the Parish Clerk to undertake the work of the Responsible Finance Officer. In the absence of the Parish Clerk, the Chairman of the Council, with the Chairman of the Staffing Committee, shall appoint an individual to undertake the role of the Responsible Finance Officer.

## **19. ACCOUNTS AND ACCOUNTING STATEMENTS**

- a "Proper practices" in standing orders refer to the most recent version of "Governance and Accountability for Local Councils – a Practitioners' Guide".
- b All payments by the Council shall be authorised, approved and paid in accordance with the law, proper practices and the Council's financial regulations.
- c The Responsible Financial Officer shall supply to each councillor as soon as practicable after 30 June, 30 September and 31 December in each year a statement to summarise:
  - i. the Council's aggregate receipts and payments for the year to date;
  - ii. the balances held at the end of the quarter being reported andwhich includes a comparison with the budget for the financial year and highlights any actual or potential overspends.
- d As soon as possible after the financial year end at 31 March, the Responsible Financial Officer shall provide:
  - i. each councillor with a statement summarising the Council's receipts and payments for the last quarter and the year to date for information; and
  - ii. to the Council the accounting statements for the year in the form of Section 2 of the Annual Governance and Accountability Return, as required by proper practices, for consideration and approval.
- e The year-end accounting statements shall be prepared in accordance with proper practices and apply the form of accounts determined by the Council (receipts and payments, or income and expenditure) for the year to 31 March. The Annual Governance and Accountability Return of the Council, which is

subject to external audit, including the annual governance statement, shall be presented to the Council for consideration and formal approval before 30 June.

## **20. FINANCIAL CONTROLS AND PROCUREMENT**

- a. The Council shall consider and approve financial regulations drawn up by the Responsible Financial Officer, which shall include detailed arrangements in respect of the following:
  - i. the keeping of accounting records and systems of internal controls;
  - ii. the assessment and management of financial risks faced by the Council;
  - iii. the work of the independent internal auditor in accordance with proper practices and the receipt of regular reports from the internal auditor, which shall be required at least annually;
  - iv. the inspection and copying by councillors and local electors of the Council's accounts and/or orders of payments; and
  - v. whether contracts with an estimated value below **£60,000** due to special circumstances are exempt from a tendering process or procurement exercise.
- b. Financial regulations shall be reviewed at least annually for fitness of purpose by the Responsible Finance Officer and reported to the council.
- c. **A public contract regulated by the Public Contracts Regulations 2015 with an estimated value in excess of £30,000 but less than the relevant thresholds referred to in standing order 20(f) is subject to Regulations 109-114 of the Public Contracts Regulations 2015) which includes a requirement on the Council to advertise the contract opportunity on the Contract Finder website regardless of what other means it uses to advertise the opportunity.**
- d. Subject to additional requirements in the financial regulations of the Council, the tender process for contracts for the supply of goods, materials, services or the execution of works shall include, as a minimum, the following steps:
  - i. a specification for the goods, materials, services or the execution of works shall be drawn up;
  - ii. an invitation to tender shall be drawn up to confirm (i) the Council's specification (ii) the time, date and address for the submission of tenders (iii) the date of the Council's written response to the tender and (iv) the prohibition on prospective contractors contacting councillors or staff to encourage or support their tender outside the prescribed process;
  - iii. the invitation to tender shall be advertised in a local newspaper and in any other manner that is appropriate;
  - iv. tenders are to be submitted in writing in a sealed marked envelope

addressed to the Proper Officer;

- v. tenders shall be opened by the Proper Officer in the presence of at least one councillor after the deadline for submission of tenders has passed;
  - vi. tenders are to be reported to and considered by the appropriate meeting of the Council or a committee or sub-committee with delegated responsibility.
- e. Neither the Council, nor a committee or a sub-committee with delegated responsibility for considering tenders, is bound to accept the lowest value tender.
- f. **Where the value of a contract is likely to exceed the threshold specified by the Office of Government Commerce from time to time, the Council must consider whether the Public Contracts Regulations 2015 or the Utilities Contracts Regulations 2016 apply to the contract and, if either of those Regulations apply, the Council must comply with procurement rules. NALC's procurement guidance contains further details.**

## **21. HANDLING STAFF MATTERS**

- a A matter personal to a member of staff that is being considered by a meeting of Council is subject to standing order 13.
- b The Staffing Committee will conduct a review of the performance and annual appraisal of the work of the Clerk and Responsible Finance Officer.
- c Subject to the Council's policy regarding the handling of grievance matters, the Council's most senior member of staff (or other members of staff) shall contact the chairman or in his absence, the vice-chairman in respect of an informal or formal grievance matter, and this matter shall be reported back and progressed by resolution of the council.
- d Subject to the Council's policy regarding the handling of grievance matters, if an informal or formal grievance matter raised by the Clerk relates to the chairman or vice-chairman, this shall be communicated to another member of the council, which shall be reported back and progressed by resolution of the council.
- e Any persons responsible for all or part of the management of staff shall treat as confidential the written records of all meetings relating to their performance, capabilities, grievance or disciplinary matters.
- f The Council shall keep all written records relating to employees secure.
- g In accordance with standing order 13(a), only persons with line management responsibilities shall have access to staff records referred to in standing order 21(e) and 21(f) if so justified.

## **22. RESPONSIBILITIES TO PROVIDE INFORMATION**

- a **In accordance with freedom of information legislation, the Council shall publish information in accordance with its publication scheme and respond to requests for information held by the Council.**
- b **If gross annual income or expenditure (whichever is the higher) exceeds £200,000 the council, shall publish information in accordance with the requirements of the Local Government (Transparency Requirements) (England) Regulations 2015.**

## **23. RESPONSIBILITIES UNDER DATA PROTECTION LEGISLATION**

(Below is not an exclusive list).

*See also standing order 13.*

- a **The Council shall have policies and procedures in place to respond to an individual exercising statutory rights concerning his personal data.**
- b **The Council shall have a written policy in place for responding to and managing a personal data breach.**
- c **The Council shall keep a record of all personal data breaches comprising the facts relating to the personal data breach, its effects and the remedial action taken.**
- d **The Council shall ensure that information communicated in its privacy notice(s) is in an easily accessible and available form and kept up to date.**
- e **The Council shall maintain a written record of its processing activities.**

## **24. RELATIONS WITH THE PRESS/MEDIA**

Requests from the press or other media for an oral or written comment or statement from the Council, its councillors or staff shall be handled by the Proper Officer.

## **25. EXECUTION AND SEALING OF LEGAL DEEDS**

*See also standing orders 17(b)(x) and (xvii).*

- a A legal deed shall not be executed on behalf of the Council unless authorised by a resolution.
- b **Subject to standing order 25(a), any two councillors may sign, on behalf of the Council, any deed required by law and the Proper Officer shall witness their signatures.**

The above is applicable to a Council without a common seal.

**26. COMMUNICATING WITH DISTRICT AND COUNTY OR UNITARY COUNCILLORS**

- a An invitation to attend a meeting of the Council shall be sent, together with the agenda, to the ward councillor(s) of West Berkshire Council representing the area of the Council.

**27. RESTRICTIONS ON COUNCILLOR ACTIVITIES**

- a Unless duly authorised by a resolution, no councillor shall:
  - i inspect any land and/or premises which the Council has a right or duty to inspect; or
  - ii issue orders, instructions or directions or letters on behalf of the Council.

**28. CO-OPTION OF COUNCILLORS**

- a Interested applicants should apply in writing to the Clerk, who will arrange an informal interview with a minimum of two councillors, (one of which should be either the Chairman or Vice-Chairman) to determine the suitability and commitment of the candidate to the local community. At a Full Council meeting the candidate will need to be nominated and seconded by two existing Members.

**29. STANDING ORDERS GENERALLY**

- a All or part of a standing order, except one that incorporates mandatory statutory or legal requirements (shown in **bold**), may be suspended by resolution in relation to the consideration of an item on the agenda for a meeting.
- b A motion to add to or vary or revoke one or more of the Council's standing orders, except one that incorporates mandatory statutory or legal requirements, shall be proposed by a special motion, the written notice by at least two thirds of councillors to be given to the Proper Officer in accordance with standing order 11.
- c The Proper Officer shall provide a copy of the Council's standing orders to a councillor as soon as possible.
- d The decision of the chairman of a meeting as to the application of standing orders at the meeting shall be final.
- e The standing orders shall be subject to regular review. The Proper Officer will ensure the standing orders reflect statutory requirements or good practice and make the necessary recommendations.

**30. DELEGATED POWERS**

- a The Clerk has the authority to manage and administer routine Parish Council business including:
  - i. responding to planning applications, which are deemed urgent or time sensitive, on behalf of the Council for which a response is required outside the normal pattern of Council meetings, and where an extra meeting cannot reasonably be held within the application timetable. All responses sent are done so following consultation with all Members.

**31. CONFIDENTIAL BUSINESS**

- a No member of the Council shall disclose to any person not a member of the Council any business declared to be confidential by the Council and discussed, for the avoidance of doubt, after the passing of a motion to exclude the public and the press
- b The content of any document or report circulated to Councillors which are marked CONFIDENTIAL shall not be disclosed to any other person as per standing order 31(a).